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BT

S E C R E T STATE 226619

99045

EXDIS/SALT

SUBJECT: REPORT TO NAC ON SALT

REFS: A. SALT T 0046 B. SALT T 0043 C. STATE 225713

DELIVER AMB FARLEY AND GARTHOFF AT OPENING OF BUSINESS 15 DECEMBER.

- 1. STATEMENT REFTEL A SHOULD BE MODIFIED ALONG FOLLOWING LINES.
- 2. YOU SHOULD EXPAND ORALLY ON PARA 15, DRAWING ON FBS STATEMENT REFTELS B AND C, TO NOTE THAT U.S. PLANS SHORTLY FORCEFUL REBUTTAL OF SOVIET PROPOSALS. YOU MAY USE ANY ARGUMENTS IN FBS STATEMENT AT YOUR DISCRETION TO CONVEY GENERAL POINT THAT OUR REBUTTAL ON FBS WILL BE THOROUGH AND FORCEFUL. YOU COULD INCLUDE POINT WE INTEND TO MAKE THAT U.S. TACTICAL AVIATION AND TACTICAL MISSILE FORCES ARE DEPLOYED AS INTEGRAL ELEMENT OF MILITARY FORCES WHICH SUPPORT OUR ALLIANCES. YOU COULD ALSO SAY WE WILL POINT OUT THAT SOVIET PROPOSALS WOULD WORK BASIC CHANGES IN REGIONAL MILITARY BALANCES BUT WOULD NOT DEAL WITH FACTORS WHICH NECESSITATE OUR DEFENSIVE ALLIANCES AND STATIONING OF U.S. FORCES AT SEA AND ABROAD. YOU MIGHT ALSO USE PASSAGE THAT WE WILL NOT CONSIDER LIMITATIONS WHICH WOULD UNDERMINE THE SECURITY OF OUR ALLIES OR OUR ABILITY TO SUP-

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PORT U.S. OBLIGATIONS TO ITS ALLIANCES.

- 3. A SUMMARY PARAGRAPH SHOULD BE ADDED AT END OF STATEMENT NOTING THAT SOVIETS HAVE SET FORTH MAXIMAL POSITIONS ON NUMBER OF ISSUES. IN THE CASE OF FBS THIS HAD BEEN GENERALLY ANTICIPATED. FIRMNESS OF SOVIET POSTURE ON THESE ISSUES NOT YET CLEAR. IN ANY CASE, SOVIET CONCEPT OF SIMPLY ADDING MEASURES TO AN UNCHANGED INTERIM AGREEMENT OFFERS NO BASIS FOR REACHING A PERMANENT AGREEMENT.
- 4. YOU SHOULD NOTE OUR INTENTION TO REAFFIRM MAY 24, 26 STATEMENT ON ALLIED SUBMARINES. THIS MIGHT BE DONE IN PARAGRAPH 15, IN SEPARATE PARAGRAPH, OR IN SUMMARY.
- 5. YOU MAY CONSIDER FOLLOWING ADDITIONAL SUGGESTED CHANGES:
- A. PARAGRAPH 2. DELETE LAST PART OF 3RD SENTENCE, BEGIN-NING WITH WORDS "TO LEARN AS MUCH", SUBSTITUTING WORDS "PROVIDING FOR STRATEGIC STABILITY AND ESSENTIAL EQUIVALENCE IN CENTRAL SYSTEMS." DELETE ENTIRE 4TH SENTENCE.
- B. PARAGRAPH 7. REVISE TO READ AS FOLLOWS: THE SOVIET DELEGATION HAS NOT COMMENTED ON MANY OF THESE KEY SUBJECTSJ EXCEPT BY INTRODUCING CERTAIN PROPOSALS WHICH IN MANY INSTANCES ARE DIAMETRAICALLY OPPOSED TO OUR POSITIONS. THE SOVIETS HAVE NOT REALLY ADDRESSED THE SUBJECT OF A THROW WEIGHT LIMIT. THEY HAVE MERELY STATED THAT THEY DOUBT THE URGENCY OF THIS PROBLEM AND HAVE ASSERTED THAT THE AGREED PROVISIONS OF THE INTERIM AGREEMENT AND RELATED DOCUMENTS (I.E. PROTOCOL AND AGREED STATEMENTS) ESSENTIALLY ANSWER THIS PROBLEM."
- C. PARAGRAPH 13. DELETE 5TH WORD, "USELESSNESS", AND SUBSTITUTE "INADEQUACY AND INEQUITY". ADD FOLLOWING SENTENCE AFTER 2ND SENTENCE: "IT WOULD NULLIFY THE STRATEGIC IMPORTANCE OF THE SINGLE CATEGORY OF STRATEGIC DELIVERY SYSTEMS IN WHICH THE U.S. HAS A NUMERICAL ADVANTAGE." SU3STITUTE "EXPLAINED" FOR "ASSERTED" IN

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PENULTIMATE SENTENCE, AND END THAT SENTENCE AS FOLLOWS: "RAISED QUESTION OF LIMITATION OF AIR DEFENSES AS WELL AS QUESTIONS OF DEFINITION AND VERIFICATION."

D. PARAGRAPH 18. ADD IN FIRST SENTENCE AFTER "AGREE-MENT,: "STRESSING THAT SUCH RESTRAINT SHOULD BE EQUALLY

BINDING ON BOTH SIDES," AND DELETE FINAL CLAUSE BEGINNING WITH "ALTHOUGH" AND SUBSTITUTE "SPECIFICALLY EXCLUDING THEIR NEW ICBM PROGRAMS." EXMT-3. ROGERS BT #6619